International Law Studies—Volume 53

THE LAW OF THE SEA:

SOME RECENT DEVELOPMENTS

(With Particular Reference to the United Nations

Conference of 1958)

Carl M. Franklin (Author)

The thoughts and opinions expressed are those of the authors and not necessarily of the U.S. Government, the U.S. Department of the Navy or the Naval War College.
APPENDIX L

TWELVE-STATE TREATY GUARANTEEING NONMILITARIZATION OF ANTARCTICA AND FREEDOM OF SCIENTIFIC INVESTIGATION


DEPARTMENT ANNOUNCEMENT

Press Release 827 Dated December 1

The United States and 11 other nations signed the Antarctic treaty at Washington on December 1. The treaty, which was negotiated during the past 6 weeks, is based upon the principles that Antarctica will be used for peaceful purposes only and that the international scientific cooperation which characterized the 1957-58 International Geophysical Year should continue.

The conference called to negotiate the treaty was convened at the initiative of the U.S. Government. On May 3, 1958, President Eisenhower announced that invitations had been extended to the Governments of the 11 nations which had carried on scientific research programs in Antarctica during the International Geophysical Year to participate in a conference with a view to writing a treaty "dedicated to the principle that the vast uninhabited wastes of Antarctica shall be used only for peaceful purposes." ¹

The following nations were invited: Argentina, Australia, Belgium, Chile, France, Japan, New Zealand, Norway, the Union of South Africa, the Union of Soviet Socialist Republics, and the United Kingdom.

At the treaty-signing ceremony, Herman Phleger, the U.S. representative, and Paul C. Daniels, alternate U.S. representative, signed for the United States.

The treaty will not go into effect until it has been ratified by the 12 Governments. ² As regards the United States, this ratification

¹ For a statement by the President and text of the U.S. note addressed to the Foreign Ministers of the 11 countries, see Bulletin of June 2, 1958, p. 910.
² As of 12 May 1961, ratifications had been deposited by 9 states: United States of America, Belgium, France, Japan, New Zealand, Norway, Union of South Africa, Union of Soviet Socialist Republics, United Kingdom of Great Britain and Northern Ireland.

288
would require the advice and consent of the Senate in accordance with constitutional processes. The instrument of ratification is issued by the President after a resolution of approval is agreed to by a two-thirds vote of the Senate.

The treaty consists of a preamble and 14 articles. The treaty provides that an area of the world as large as the United States and Europe together will be used for peaceful purposes only. An effective and unprecedented system of inspection on the Antarctic Continent is envisaged. Cooperative scientific research will be continued in the Antarctic region subject to the provisions of the treaty. Until a general international agreement on nuclear explosions is reached, such explosions will be prohibited in Antarctica.

The treaty is of indefinite duration, but after 30 years any party may call a conference for review and amendment. The treaty provides that all territorial and sovereignty claims and the position of all the Governments regarding their recognition or nonrecognition of such claims shall remain in status quo for the period of the treaty. The treaty is open to accession by other U.N. members and by such other states as may be agreed upon unanimously.

In order to further the purposes and the objectives of the treaty a consultative committee will be established and will meet within 2 months of the entry into force of the treaty and at suitable intervals thereafter to recommend measures to the participating parties. The first meeting will be at Canberra, Australia. In the meantime the conference recommended that representatives of the Governments meet at Washington at convenient times to discuss such arrangements as they might deem desirable.

The Conference on Antarctica convened at Washington October 15, 1959. At the first plenary session held that day, Herman Phleger, the U.S. representative, was named the chairman of the conference, and Henry E. Allen, the Secretary General. Paul G. Daniels and George H. Owen were alternate U.S. representatives.

U.S. interest in Antarctica dates from the early part of the 19th century. One of the earliest achievements was the 1838-42 expedition of Lt. Charles Wilkes, which made sightings extending for 1,500 miles, thus proving the existence of the Antarctic Continent.

The period from 1928 to the present has been one of great activity. The names of Rear Adm. Richard E. Byrd, Lincoln Ellsworth, Capt. Finn Ronne, and Rear Adm. R. H. Cruzen became intimately linked to Antarctica during this period. The U.S. Navy in 1946-47 organized the largest U.S. expedition to Antarctica. During the Inter-
national Geophysical Year the United States established seven stations in Antarctica under the leadership of Rear Adm. George Dufek. At the present time four stations are being maintained, including one at the South Pole.

Scientific research in the Antarctic, coordinated and planned by the National Science Foundation, is made possible through the logistic support of the Navy Department, with its long experience in polar operations. The U.S. Naval Support Force is commanded by Rear Adm. David N. Tyree.

STATEMENT BY PRESIDENT EISENHOWER

I am gratified that the Antarctic treaty is being signed today in Washington by the representatives of 12 nations. This treaty is the result of the arduous and painstaking efforts of many people who for 2 years have worked to achieve this agreement of great importance to the world.

The Conference on Antarctica was convened October 15, 1959, as a result of a United States note of invitation, dated May 2, 1958, to those nations which had participated in scientific research in Antarctica during the 1957-58 International Geophysical Year.

The spirit of cooperation and mutual understanding which the 12 nations and their delegations exhibited in drafting a treaty of this importance should be an inspiring example of what can be accomplished by international cooperation in the field of science and in the pursuit of peace.

This treaty guarantees that a large area of the world will be used only for peaceful purposes, assured by a system of inspection. Antarctica will constitute a laboratory for cooperative scientific research in accordance with treaty provisions. The legal status quo there will be maintained for the duration of the treaty. Nuclear explosions are prohibited pending general international agreement on the subject.

The Antarctic treaty and the guarantees it embodies constitute a significant advance toward the goal of a peaceful world with justice.

STATEMENT BY SECRETARY HERTER

The Governments of the United States of America, Argentina, and Chile, on the occasion of the signing of the Antarctic treaty, declare that the Antarctic treaty does not affect their obligations under the

---

3 Read to the representatives who signed the Antarctic treaty by Secretary Herter on Dec. 1 (press release 829).

4 Released on Dec. 1 (press release 831).
Inter-American Treaty of Reciprocal Assistance, signed at Rio de Janeiro, Brazil, in 1947.5

TEXT OF FINAL ACT

The Governments of Argentina, Australia, Belgium, Chile, the French Republic, Japan, New Zealand, Norway, the Union of South Africa, the Union of Soviet Socialist Republics, the United Kingdom of Great Britain and Northern Ireland, and the United States of America,

Having accepted the invitation extended to them on May 2, 1958, by the Government of the United States of America to participate in a Conference on Antarctica to be attended by representatives of the twelve nations which cooperate in the Antarctic Program of the International Geophysical Year, appointed their respective representatives.

The Conference met at Washington on October 15, 1959. It had before it as a basis for discussion working papers considered in the course of informal preparatory talks among representatives of the twelve countries who had met in Washington following the aforesaid invitation of the Government of the United States of America.

At the opening Plenary Session of the Conference the Honorable Herman Phleger, Head of the United States Delegation, was elected Chairman of the Conference. Mr. Henry E. Allen was appointed Secretary General of the Conference and Rapporteur.

The Conference established two Committees under rotating chairmanship to deal with the items on the agenda of the Conference. Following initial consideration of such items, these Committees were reconstituted as a Committee of the Whole. There were also established a Credentials Committee, a Drafting Committee, and a Committee on Style.

The final session of the Conference was held on December 1, 1959.

As a result of the deliberations of the Conference, as recorded in the summary records and reports of the respective Committees and of the Plenary Sessions, the Conference formulated and submitted for signature on December 1, 1959, the Antarctic Treaty.

The Conference recommended to the participating Governments that they appoint representatives to meet in Washington within two months after the signing of the Treaty and thereafter at such times as may be convenient, pending the entry into force of the Treaty, to consult together and to recommend to their Governments such interim arrangements regarding the matters dealt with in the Treaty as they may deem desirable.

5 62 Stat. 1681.
IN WITNESS WHEREOF, the following Plenipotentiaries sign this Final Act.

DONE at Washington this first day of December, one thousand nine hundred and fifty-nine, in the English, French, Russian and Spanish languages, each version being equally authentic, in a single original which shall be deposited in the archives of the Government of the United States of America. The Government of the United States of America shall transmit certified copies thereof to all the other Governments represented at the Conference.

TEXT OF ANTARCTIC TREATY

The Governments of Argentina, Australia, Belgium, Chile, the French Republic, Japan, New Zealand, Norway, the Union of South Africa, the Union of Soviet Socialist Republics, the United Kingdom of Great Britain and Northern Ireland, and the United States of America,

Recognizing that it is in the interest of all mankind that Antarctica shall continue forever to be used exclusively for peaceful purposes and shall not become the scene or object of international discord;

Acknowledging the substantial contributions to scientific knowledge resulting from international cooperation in scientific investigation in Antarctica;

Convinced that the establishment of a firm foundation for the continuation and development of such cooperation on the basis of freedom of scientific investigation in Antarctica as applied during the International Geophysical Year accords with the interests of science and the progress of all mankind;

Convinced also that a treaty ensuring the use of Antarctica for peaceful purposes only and the continuance of international harmony in Antarctica will further the purposes and principles embodied in the Charter of the United Nations;

Have agreed as follows:

ARTICLE I

1. Antarctica shall be used for peaceful purposes only. There shall be prohibited, inter alia, any measures of a military nature, such as the establishment of military bases and fortifications, the carrying out of military maneuvers, as well as the testing of any type of weapons.

2. The present Treaty shall not prevent the use of military personnel or equipment for scientific research or for any other peaceful purpose.
ARTICLE II

Freedom of scientific investigation in Antarctica and cooperation toward that end, as applied during the International Geophysical Year, shall continue, subject to the provisions of the present Treaty.

ARTICLE III

1. In order to promote international cooperation in scientific investigation in Antarctica, as provided for in Article II of the present Treaty, the Contracting Parties agree that, to the greatest extent feasible and practicable:

(a) information regarding plans for scientific programs in Antarctica shall be exchanged to permit maximum economy and efficiency of operations;

(b) scientific personnel shall be exchanged in Antarctica between expeditions and stations;

(c) scientific observations and results from Antarctica shall be exchanged and made freely available.

2. In implementing this article, every encouragement shall be given to the establishment of cooperative working relations with those Specialized Agencies of the United Nations and other international organizations having a scientific or technical interest in Antarctica.

ARTICLE IV

1. Nothing contained in the present Treaty shall be interpreted as:

(a) a renunciation by any Contracting Party of previously asserted rights of or claims to territorial sovereignty in Antarctica;

(b) a renunciation or diminution by any Contracting Party of any basis of claim to territorial sovereignty in Antarctica which it may have whether as a result of its activities or those of its nationals in Antarctica, or otherwise;

(c) prejudicing the position of any Contracting Party as regards its recognition or non-recognition of any other State's right of or claim or basis of claim to territorial sovereignty in Antarctica.

2. No acts or activities taking place while the present Treaty is in force shall constitute a basis for asserting, supporting or denying a claim to territorial sovereignty in Antarctica or create any rights of sovereignty in Antarctica. No new claim, or enlargement of an existing claim, to territorial sovereignty in Antarctica shall be asserted while the present Treaty is in force.
ARTICLE V

1. Any nuclear explosions in Antarctica and the disposal there of radioactive waste material shall be prohibited.

2. In the event of the conclusion of international agreements concerning the use of nuclear energy, including nuclear explosions and the disposal of radioactive waste material, to which all of the Contracting Parties whose representatives are entitled to participate in the meetings provided for under Article IX are parties, the rules established under such agreements shall apply in Antarctica.

ARTICLE VI

The provisions of the present Treaty shall apply to the area south of 60° South Latitude, including all ice shelves, but nothing in the present Treaty shall prejudice or in any way affect their rights, or the exercise of the rights, of any State under international law with regard to the high seas within that area.

ARTICLE VII

1. In order to promote the objectives and ensure the observance of the provisions of the present Treaty, each Contracting Party whose representatives are entitled to participate in the meetings referred to in Article IX of the Treaty shall have the right to designate observers to carry out any inspection provided for by the present Article. Observers shall be nationals of the Contracting Parties which designate them. The names of observers shall be communicated to every other Contracting Party having the right to designate observers, and like notice shall be given of the termination of their appointment.

2. Each observer designated in accordance with the provisions of paragraph 1 of this Article shall have complete freedom of access at any time to any or all areas of Antarctica.

3. All areas of Antarctica, including all stations, installations and equipment within those areas, and all ships and aircraft at points of discharging or embarking cargoes or personnel in Antarctica, shall be open at all times to inspection by any observers designated in accordance with paragraph 1 of this Article.

4. Aerial observation may be carried out at any time over any or all areas of Antarctica by any of the Contracting Parties having the right to designate observers.

5. Each Contracting Party shall, at the time when the present Treaty enters into force for it, inform the other Contracting Parties, and thereafter shall give them notice in advance, of
(a) all expeditions to and within Antarctica, on the part of its ships or nationals, and all expeditions to Antarctica organized in or proceeding from its territory;
(b) all stations in Antarctica occupied by its nationals; and
(c) any military personnel or equipment intended to be introduced by it into Antarctica subject to the conditions prescribed in paragraph 2 of Article I of the present Treaty.

**ARTICLE VIII**

1. In order to facilitate the exercise of their functions under the present Treaty, and without prejudice to the respective positions of the Contracting Parties relating to jurisdiction over all other persons in Antarctica, observers designated under paragraph 1 of Article VII and scientific personnel exchanged under subparagraph 1(b) of Article III of the Treaty, and members of the staffs accompanying any such persons, shall be subject only to the jurisdiction of the Contracting Party of which they are nationals in respect of all acts or omissions occurring while they are in Antarctica for the purpose of exercising their functions.

2. Without prejudice to the provisions of paragraph 1 of this Article, and pending the adoption of measures in pursuance of subparagraph 1(e) of Article IX, the Contracting Parties concerned in any case of dispute with regard to the exercise of jurisdiction in Antarctica shall immediately consult together with a view to reaching a mutually acceptable solution.

**ARTICLE IX**

1. Representatives of the Contracting Parties named in the preamble to the present Treaty shall meet at the City of Canberra within two months after the date of entry into force of the Treaty, and thereafter at suitable intervals and places, for the purpose of exchanging information, consulting together on matters of common interest pertaining to Antarctica, and formulating and considering, and recommending to their Governments, measures in furtherance of the principles and objectives of the Treaty, including measures regarding:
   (a) use of Antarctica for peaceful purposes only;
   (b) facilitation of scientific research in Antarctica;
   (c) facilitation of international scientific cooperation in Antarctica;
   (d) facilitation of the exercise of the rights of inspection provided for in Article VII of the Treaty;
   (e) questions relating to the exercise of jurisdiction in Antarctica;
(f) preservation and conservation of living resources in Antarctica.

2. Each Contracting Party which has become a party to the present Treaty by accession under Article XIII shall be entitled to appoint representatives to participate in the meetings referred to in paragraph 1 of the present Article, during such time as that Contracting Party demonstrates its interest in Antarctica by conducting substantial scientific research activity there, such as the establishment of a scientific station or the despatch of a scientific expedition.

3. Reports from the observers referred to in Article VII of the present Treaty shall be transmitted to the representatives of the Contracting Parties participating in the meetings referred to in paragraph 1 of the present Article.

4. The measures referred to in paragraph 1 of this Article shall become effective when approved by all the Contracting Parties whose representatives were entitled to participate in the meetings held to consider those measures.

5. Any or all of the rights established in the present Treaty may be exercised as from the date of entry into force of the Treaty whether or not any measures facilitating the exercise of such rights have been proposed, considered or approved as provided in this Article.

**Article X**

Each of the Contracting Parties undertakes to exert appropriate efforts, consistent with the Charter of the United Nations, to the end that no one engages in any activity in Antarctica contrary to the principles or purposes of the present Treaty.

**Article XI**

1. If any dispute arises between two or more of the Contracting Parties concerning the interpretation or application of the present Treaty, those Contracting Parties shall consult among themselves with a view to having the dispute resolved by negotiation, inquiry, mediation, conciliation, arbitration, judicial settlement or other peaceful means of their own choice.

2. Any dispute of this character not so resolved shall, with the consent, in each case, of all parties to the dispute, be referred to the International Court of Justice for settlement; but failure to reach agreement on reference to the International Court shall not absolve parties to the dispute from the responsibility of continuing to seek to resolve it by any of the various peaceful means referred to in paragraph 1 of this Article.
ARTICLE XII

1. (a) The present Treaty may be modified or amended at any time by unanimous agreement of the Contracting Parties whose representatives are entitled to participate in the meetings provided for under Article IX. Any such modification or amendment shall enter into force when the depositary Government has received notice from all such Contracting Parties that they have ratified it.

(b) Such modification or amendment shall thereafter enter into force as to any other Contracting Party when notice of ratification by it has been received by the depositary Government. Any such Contracting Party from which no notice of ratification is received within a period of two years from the date of entry into force of the modification or amendment in accordance with the provisions of subparagraph 1(a) of this Article shall be deemed to have withdrawn from the present Treaty on the date of the expiration of such period.

2. (a) If after the expiration of thirty years from the date of entry into force of the present Treaty, any of the Contracting Parties whose representatives are entitled to participate in the meetings provided for under Article IX so requests by a communication addressed to the depositary Government, a Conference of all the Contracting Parties shall be held as soon as practicable to review the operation of the Treaty.

(b) Any modification or amendment to the present Treaty which is approved at such a Conference by a majority of the Contracting Parties there represented, including a majority of those whose representatives are entitled to participate in the meetings provided for under Article IX, shall be communicated by the depositary Government to all the Contracting Parties immediately after the termination of the Conference and shall enter into force in accordance with the provisions of paragraph 1 of the present Article.

(c) If any such modification or amendment has not entered into force in accordance with the provisions of subparagraph 1(a) of this Article within a period of two years after the date of its communication to all the Contracting Parties, any Contracting Party may at any time after the expiration of that period give notice to the depositary Government of its withdrawal from the present Treaty; and such withdrawal shall take effect two years after the receipt of the notice by the depositary Government.

ARTICLE XIII

1. The present Treaty shall be subject to ratification by the signatory States. It shall be open for accession by any State which
is a Member of the United Nations, or by any other State which may be invited to accede to the Treaty with the consent of all the Contracting Parties whose representatives are entitled to participate in the meetings provided for under Article IX of the Treaty.

2. Ratification of or accession to the present Treaty shall be effected by each State in accordance with its constitutional processes.

3. Instruments of ratification and instruments of accession shall be deposited with the Government of the United States of America, hereby designated as the depositary Government.

4. The depositary Government shall inform all signatory and acceding States of the date of each deposit of an instrument of ratification or accession, and the date of entry into force of the Treaty and of any modification or amendment thereto.

5. Upon the deposit of instruments of ratification by all the signatory States, the present Treaty shall enter into force for those States and for States which have deposited instruments of accession. Thereafter the Treaty shall enter into force for any acceding State upon the deposit of its instrument of accession.

6. The present Treaty shall be registered by the depositary Government pursuant to Article 102 of the Charter of the United Nations.

**ARTICLE XIV**

The present Treaty, done in the English, French, Russian, and Spanish languages, each version being equally authentic, shall be deposited in the archives of the Government of the United States of America, which shall transmit duly certified copies thereof to the Governments of the signatory and acceding States.

IN WITNESS WHEREOF, the undersigned Plenipotentiaries, duly authorized, have signed the present Treaty.

DONE at Washington this first day of December, one thousand nine hundred and fifty-nine.

For Argentina:
    Adolfo Scilingo
    F. Bello

For Australia:
    Howard Beale

For Belgium:
    Obert de Thieusies

For Chile:
    Marcial Mora M.
    E. Gajardo V.
    Julio Escudero
For the French Republic:
  Pierre Charpentier

For Japan:
  Koichiro Asakai
  T. Shimoda

For New Zealand:
  G. D. L. White

For Norway:
  Paul Koht

For the Union of South Africa:
  Wentzel C. du Plessis

For the Union of Soviet Socialist Republics:
  V. Kuznetsov (Romanization)

For the United Kingdom of Great Britain and Northern Ireland:
  Harold Caccia

For the United States of America:
  Herman Phleger
  Paul C. Daniels