The thoughts and opinions expressed are those of the authors and not necessarily of the U.S. Government, the U.S. Department of the Navy or the Naval War College.
XII. SPECIAL ORDERS BY THE SUPREME COMMANDER, ALLIED EXPEDITIONARY FORCE TO THE GERMAN HIGH COMMAND RELATING TO NAVAL FORCES

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For the purpose of these orders the term "Allied Representatives" shall be deemed to include the Supreme Commander, Allied Expeditionary Force, and any subordinate commander, staff officer or agent acting pursuant to his orders.

SPECIAL ORDERS BY THE SUPREME COMMANDER, ALLIED EXPEDITIONARY FORCE TO THE GERMAN HIGH COMMAND RELATING TO NAVAL FORCES

PART I. GENERAL

Definition of Naval Forces

1. For the purpose of these orders all formations, units and personnel of the German Navy together with the Marine Kusten Polizei shall be referred to as the German Naval Forces.

2. Members of the Marine Kusten Polizei will immediately be placed under the command of the appropriate German Naval Commanders who will be responsible for their disarmament and discipline, as well as for their maintenance and supply where applicable, to the same extent and degree as for units of the German Navy.

German Naval Representatives and information required immediately

3. The German High Command will despatch within 48 hours after the surrender becomes effective, a responsible Flag Officer to the Allied Naval Commander, Expeditionary Force at his Headquar-
ters. This Flag Officer will furnish the Allied Naval Commander, Expeditionary Force, with:

a. Corrected copies of charts showing all minefields in Western European waters, including the BALTIC as far as LUBECK (inclusive) which have been laid by German and German-controlled vessels or aircraft, positions of all wrecks, booms and other underwater obstructions in this area, details of the German convoy routes and searched channels and of all buoys, lights and other navigational aids in this area. The appropriate navigational publications are also required.

b. Details of the exact location of all departments and branches of the German Admiralty (OKM).

c. All available information concerning the numbers and types of German minesweepers and sperrbrechers in German controlled Dutch ports and German NORTH SEA ports that can be obtained without delaying his departure. This German Flag Officer is to be accompanied by a Communications Officer who is familiar with the German Naval W/T organization and who is to bring with him the current naval communication Orders, including allocation of frequencies, list of W/T and R/T call signs in force, and a list of all codes and cyphers in use, and intended to be brought into use.

d. Location of all surface warships down to and including "Elbing" class Torpedo Boats, and of all submarines and 'E' Boats.

4. The German High Command will also despatch within 48 hours after the surrender becomes effective a responsible officer, not below the rank of Captain, by coastal craft to report to the Admiral Commanding at DOVER for onward routing to Commander-in-Chief, THE NORE, with:

a. Corrected copies of charts showing all mine-
fields in the NORTH SEA SOUTH of 54°30' NORTH and EAST of 1°30' EAST laid by German and German-controlled vessels or aircraft, positions of all wrecks, booms and all other underwater obstructions; details of all German Convoy routes and searched channels in this area, and of all buoys, lights and other navigational aids which are under German control. Appropriate navigational publications are also required.

b. All available information concerning the numbers and types of German minesweepers and sperrbrechers in German controlled Dutch ports and German NORTH SEA ports that can be obtained without delaying his departure.

5. Another responsible German Naval Officer, with similar information is to be despatched by unescorted aircraft painted white to MANSTON Aero-drome position 51°20' NORTH, 01°20' EAST for onward routing to Commander-in-Chief, THE NORE.

6. The German High Command will issue instructions to certain German naval commands as indicated below:

a. The Naval Commander-in-Chief, NORTH SEA will despatch by coastal craft within 48 hours after the surrender becomes effective a responsible officer, not below the rank of Captain, to the Admiral Commanding at DOVER for onward routing to Commander-in-Chief, THE NORE, with:

   (1) details of minesweeping operations carried out in the German convoy route between the HOOK OF HOLLAND and HAMBURG and in approaches to harbours between these two ports during the previous 60 days;

   (2) numbers and positions of all British mines swept during these operations;

   (3) details of all controlled minefields in this area
and information whether they have been rendered ineffective;

(4) details of all other mining and types of mines employed in the harbours and harbour approaches of CUXHAVEN, EMDEN, TERSCHELLING, TEXEL, IJMUIDEN, AMSTERDAM, SCHENENGEN, HOOK OF HOLLAND and ROTTERDAM;

(5) berthing facilities in the harbours enumerated in paragraph 6a.(4) above and the numbers of auxiliary minesweepers which can be accommodated;

(6) a list of all W/T and R/T call signs in use by the German Navy.

Any of the above information which cannot be obtained without delaying the departure of this officer will be forwarded subsequently as soon as it is available.

b. The Naval Commander-in-Chief, NORTH SEA, will also despatch as soon as possible by coastal craft to DOVER thirteen German Naval Officers who must be familiar with the German swept channels between the HOOK OF HOLLAND and CUXHAVEN. These officers will bring with them all the charts and books required for navigation in this area and will be accompanied by pilots (and interpreters if necessary).

c. The Naval Commander-in-Chief, NORWAY, will despatch by sea within 48 hours after the surrender becomes effective, a responsible officer, not below the rank of Captain to the Commander-in-Chief, ROSYTH, with corrected copies of charts showing all German minefields in the NORTH SEA, NORTH of 56° NORTH, all wrecks, booms and other underwater obstructions, details of German convoy routes and searched channels in this area and will be accompanied by pilots (and
wegian ports and of all buoys, lights and other navigational aids in this area. This officer will also bring with him the disposition of all ‘U’ Boats and details of all orders affecting their future movements. He will be accompanied by six German Naval Officers with pilots (and interpreters if necessary) who are familiar with the coastal swept channels between OSLO and TROMSO. These officers will bring with them all the charts and books required for navigation in Norwegian waters, and a list of all W/T and R/T call signs in use by the German Navy.

d. The Naval Commander-in-Chief, NORWAY, will despatch a duplicate party to the above with similar information by air in unescorted aircraft painted white to DREM Airfield 56°02’ NORTH 02°48’ WEST.

e. The Naval Commander-in-Chief, NORWAY, will report by W/T to the Commander-in-Chief, ROSETH, within 48 hours after the surrender becomes effective, the following information:

(1) Berthing facilities at OSLO, CHRISTIAN-SAND, STAVANGER, BERGEN, TRONDHEIM, NARVIK and TROMSO.

(2) The approximate quantities of furnace oil fuel, diesel oil fuel and coal at all the principal Norwegian ports between OSLO and TROMSO.

7. The German Admiral SKAGGERAK will despatch by sea within 48 hours after the surrender becomes effective, a responsible officer not below the rank of Captain, to the Commander-in-Chief, ROSETH, with corrected copies of charts showing all German minefields, wrecks booms and other underwater obstruction, details of German convoy routes and searched channels, buoys, lights and other navigational aids in the SKAGGERAK, KATTEGAT, THE BELTS AND SOUND, KIEL BAY
AND BALTIC WATERS WEST OF 14° EAST. This officer will also bring with him the disposition of all 'U' boats in the above area and details of all orders affecting their future movements. He will be accompanied by three German Naval officers with pilots (and interpreters if necessary) who are familiar with the coastal swept channels, and channels in Swedish territorial waters, in the waters referred to above. These officers will bring with them all the charts and books required for navigation in these waters, and a list of all W/T and R/T call signs in use by the German Navy.

The German Admiral SKAGGERAK will despatch a duplicate party to that specified above, with similar information, by air in unescorted aircraft painted white to DREM • Airfield 56°02' NORTH 02°48' WEST.

8. The German Naval Officers who will be despatched to DOVER and ROSYTH by sea will proceed to positions in latitude 51°19' NORTH longitude 1°43' EAST and latitude 56°47' NORTH longitude 1°13' WEST respectively, where they will be met by British warships and escorted to their destination. The ships or craft in which they travel are to fly a large white flag at the masthead by day and are to illuminate these white flags by night. These ships are to broadcast their positions hourly by W/T on 500 ks. (600 Metres) whilst on passage.

Information required within fourteen days

9. The German High Command will furnish the following information to the Allied Naval Commander, Expeditionary Force, at by within fourteen days of cessation of hostilities.

a. Locations of all warships, auxiliaries and armed
costal craft operating under the orders of the Ger-
man Naval Command stating particulars of the op-
erational unit to which they are attached, giving
approximate totals of all naval personnel embarked
in each vessel, (including naval flak and merchant
ship flak).

b. A statement of the organizatins of all naval
shore Commands, giving location of all naval estab-
ishments, including establishments for experiment
and research, names of all Commanding Officers and
Principal Staff Officers of the rank of Commander
and above, and approximate totals of the personnel
located in each establishment.

c. A statement of the strength and location of all
naval land forces including naval infantry, naval flak,
merchant ship flak and naval personnel manning
naval coast artillery and full particulars of all Coastal
and port defenses giving nature and locations.

d. Lists of stocks of furnace oil fuel, diesel oil fuel,
petrol and coal of 500 tons and more at, or in the
vicinity of, all ports between IJMUIDEN and
HAMBURG inclusive.

e. A statement of location of the principal naval
armament depots with approximate overall stocks
of each major item held.

f. The following communications information:
   (1) location and details concerning all V/S,
       W/T (including D/F) and radar stations in use
       by, and under construction for the German
       Navy, these details to include types and capa-
       bilities of all equipment fitted.

   (2) details of the current naval W/T organi-
       zation, lists of W/T R/T call signs in force, and
       allocation of all frequencies for communication
       and radar purposes.

   (3) location and details of all naval communi-
cations (including Infra-Red) and naval radar training and research establishments.

g. Full details of all German minefields in the NORTH SEA, SKAGGERAK, KATTEGAT, BELTS and SOUND.

h. Full details of the German naval minesweeping organization including the communications organization.

j. Full details of the communications (including Infra-Red) and radar equipment fitted in all German minesweepers and sperrbrechers.

k. Technical details of all types of minesweeping gear in use by the German Navy.

l. Details of all mining and types of mines employed and of berthing facilities available for ships of 150 feet in length and 16 feet draught at:

BREMERHAVEN
WILHELSHAVEN
SCHIERMONNIKOOG
DELFZIJL

10. The German High Command will also furnish the Allied Naval Commander, Expeditionary Force, with two copies of all coding and cyphering systems which have been, are being, or were to be used by the German Navy with the necessary instructions for their use and the dates between which they have been, or were to have been used.

PART II—CONTROL AND DISARMAMENT

Orders to warships, auxiliaries, merchant ships and other craft

11. The German High Command will forthwith direct all German and German-controlled warships, auxiliaries, merchant ships and other craft to comply with the following instructions:
a. All warships, auxiliaries, merchant ships and other craft in harbour are to remain in harbour pending further directions from the Allied Representatives.

b. All warships, auxiliaries, merchant ships and other craft at sea are to report their positions in plain language immediately to the nearest British, US or Soviet Coast Wireless Telegraphy station on 500 kc/s (600 metres), and are to proceed to the nearest German or Allied port or such ports as the Allied Representatives may direct, and remain there pending further directions from the Allied Representatives. At night they are to show lights and to display searchlights with beams held vertically.

c. All warships and merchant ships whether in port or at sea will immediately train all weapons fore and aft. All torpedo tubes will be unloaded and breech blocks will be removed from all guns.

d. All warships and merchant ships in German or German-controlled harbours will immediately land and store in safety all ammunition, warheads and other explosives. They will land all portable weapons but, pending further instructions, warships will retain on board the fixed armament. Fire control and all other equipment will be maintained on board intact and fully efficient.

e. All minesweeping vessels are to carry out the measures of disarmament prescribed in c. and d. above, (except that they will, however, retain on board such portable weapons and explosives as are required for minesweeping purposes) and are to be prepared immediately for minesweeping service under the direction of the Allied Representatives. They will complete with fuel where necessary.

f. All German salvage vessels are to carry out the measures of disarmament prescribed in c. and d.
above (except that they will retain on board such explosives as are required for salvage purposes.) These vessels, together with all salvage equipment and personnel, are to be prepared for immediate salvage operations under the direction of the Allied Representatives, completing with fuel where necessary for this purpose.

g. The movement of transport on the inland waterways of GERMANY may continue, subject to orders from the Allied Representatives. No vessels moving on inland waterways will proceed to neutral waters.

Submarines

12. The German High Command will transmit by W/T on appropriate frequencies the two messages in Annexures ‘A’ and ‘B’, which contain instructions to submarines at sea.

Naval aircraft

13. The German High Command will forthwith direct that:

a. German naval aircraft are not to leave the ground or water or ship pending directions from the Allied Representatives;

b. naval aircraft in the air are to return immediately to their bases.

Neutral shipping

14. The German High Command will forthwith direct that all neutral merchants ships in German and German-controlled ports are to be detained pending further directions from the Allied Representatives.

Orders relating to sabotage, scuttling, safety measures, pilotage and personnel

15. The German High Command will forth with issue categorical directions that:
a. No ship, vessel or aircraft of any description is to be scuttled or any damage done to their hull, machinery or equipment.

b. all harbour works and port facilities of whatever nature, including telecommunications and radar stations, are to be preserved and kept free from destruction or damage pending further directions from the Allied Representatives, and all necessary steps taken and all necessary orders issued to prohibit any act of scuttling, sabotage, or other wilful damage.

c. all boom defenses at all ports and harbours are to be opened and kept open at all times; where possible, they are to be removed.

d. all controlled minefields at all ports and harbours are to be disconnected and rendered ineffective.

e. all demolition charges in all ports and harbour works are to be removed or rendered ineffective and their presence indicated.

f. the existing wartime system of navigational lighting is to be maintained, except that all dimmed lights are to be shown at full brilliancy, and lights only shown by special arrangements are to be exhibited continuously.

In particular:

(1) HELIGOLAND Light is to be burnt at full brilliancy.

(2) The buoyage of the coastal convoy route from the HOOK OF HOLLAND to HAMBURG is to be commenced, mid-channel buoys being laid six miles apart.

(3) Two ships are to be anchored as mark vessels in the following positions:

54°20' N, 5°00'E.
54°20' N, 6°30'E.
These ships are to fly a large black flag at the masthead by day and by night are to flash a searchlight vertically every 30 seconds.

g. All pilotage services are to continue to operate and all pilots are to be held at their normal stations ready for service and equipped with charts.

h. German Naval and other personnel concerned in the operation of ports and administrative services in ports are to remain at their stations and to continue to carry out their normal duties.

**Personnel**

16. The German High Command will forthwith direct that except as may be required for the purpose of giving effect to the above special orders:

a. all personnel in German warships, auxiliaries, merchant ships and other craft, are to remain on board their ships pending further direction from the Allied Representatives.

b. all Naval personnel ashore are to remain in their establishments.

17. The German High Command will be responsible for the immediate and total disarmament of all naval personnel on shore. The orders issued to the German High Command in respect of the disarmament and war material of land forces will apply also to naval personnel on shore.

Signed H. M. Burrough,

*For the Supreme Commander, AEF.*

Dated 0241 7th May 1945

Rheims, France

Annexure 'A'
To all 'U' Boats at sea:

Carry out the following instructions forthwith which have been given by the Allied Representatives.

(A) Surface immediately and remain surfaced.
(B) Report immediately in P/L your position in latitude and longitude and number of your 'U' Boat to nearest British, US, Canadian or Soviet coast W/T station on 500 kc/s (600 metres) and to call sign GZZ 10 on one of the following high frequencies: 16845-12685 or 5970 kc/s.
(C) Fly a large black or blue flag by day.
(D) Burn navigation lights by night.
(E) Jettison all ammunition, remove breach-blocks from guns and render torpedoes safe by removing pistols. All mines are to be rendered safe.
(F) Make all signals in P/L.
(G) Follow strictly the instructions for proceeding to Allied ports from your present area given in immediately following message.
(H) Observe strictly the orders of Allied Representatives to refrain from scuttling or in any way damaging your 'U' Boat.

2. These instructions will be repeated at two-hour intervals until further notice.

ANNEXURE 'B'

To all 'U' Boats at sea. Observe strictly the instructions already given to remain fully surfaced. Report your position course and speed every 8 hours. Obey any instruction that may be given you by any Allied authority.

The following are the areas and routes for 'U' Boats surrendering:
(1) Area 'A'.

a. Bound on West by meridian 026 degs West and South by parallel 043 degs North in Barents Sea by meridian 020 degs East in Baltic Approaches by line joining The Naze and Hantsholm but excludes Irish Sea between 051 degs thirty mins and 055 degs 00 mins North and English Channel between line of Lands End Scilly Islands Ushant and line of Dover-Calais.

b. Join one of following routes at nearest point and proceed along it to Loch Eriboll (058 degs 33 minutes North 004 degs 37 mins West).

Blue route: All positions North and West unless otherwise indicated

The functions of the executive committee and the staffs will be to advise the Allied Council and carry out its decisions.

As soon as departments of a central Austrian administration are in a position to operate satisfactorily, they will be directed to assume their respective functions as regards Austria as a whole, and will fulfill them under the control of the Allied Commission.

The administration of the City of Vienna will be directed by an inter-Allied governing authority, which will operate under the general direction of the Allied Council and will consist of four commandants. They will be assisted by a technical staff which will supervise and control the activities of the local organs.

Liaison with other United Nations' Governments chiefly interested will be insured by the appointment by such Governments of military missions which may include civilian members to the Allied Council.

United Nations organizations will, if admitted by the Allied Council to operate in Austria, be subordinate to the Allied Commission and answerable to it.

1—Austria within its 1937 frontiers will, for purposes of occupation be divided into four zones, one to be allotted to each power as follows:

The northeastern (Soviet) zone will consist of the Province of Lower Austria, with the exception of the City of Vienna, that part of the Province of Upper Austria situated on the left bank of the Danube and the Province of Burgenland.

The northwestern (United States) zone will consist of the Province of Salzburg and that part of the Province of Upper Austria situated on the right bank of the Danube.

The western (French) zone will consist of the Provinces of Tyrol and Vorarlberg.

The southern (United Kingdom) zone will consist of the Province of Carinthia, including Ost-Tyrol, and the Province of Styria, except the area of the Burgenland.

2—The City of Vienna within its 1937 boundaries will be jointly occupied by the armed forces of the four powers and its administration will be directed by an inter-Allied governing authority consisting of four commandants appointed by their respective commander in chief.

The district of the Innere Stadt will be occupied by armed forces of the four powers.

The districts of Leopoldstadt, Brigittenau, Floridsdorf, Wieden and Favoriten will be occupied by armed forces of the Soviet Union;
The districts of Neubau, Josfstadt, Hernals, Alsergrund, Währing and Dobling will be occupied by armed forces of the United States of America;

The districts of Mariahilf, Penzing, Funfhaus (including the district of Rudolfsheim) and Ottakring will be occupied by armed forces of the French Republic;

The districts of Heizting, Margareten, Meidling, Landstrasse and Simmering will be occupied by armed forces of the United Kingdom.

**XIII. SOVIET WAR DECLARATION ON JAPAN**

*(New York Times, Aug. 9, 1945)*

**LONDON, Aug. 8—Foreign Commissar Molotov’s announcement of the declaration of war, as broadcast by Moscow, follows:**

On Aug. 8, People’s Commissar for Foreign Affairs of the U.S.S.R. Molotoff received the Japanese Ambassador, Mr. Sato, and gave him, on behalf of the Soviet Government, the following for transmission to the Japanese Government:

“After the defeat and capitulation of Hitlerite Germany, Japan became the only great power that still stood for the continuation of the war.

“The demand of the three powers, the United States, Great Britain and China, on July 26 for the unconditional surrender of the Japanese armed forces was rejected by Japan, and thus the proposal of the Japanese Government to the Soviet Union on mediation in the war in the Far East loses all basis.

“Taking into consideration the refusal of Japan to capitulate, the Allies submitted to the Soviet Government a proposal to join the war against Japanese aggression and thus shorten the duration of the war, reduce the number of victims and facilitate the speedy restoration of universal peace.

“Loyal to its Allied duty, the Soviet Government has accepted the proposal of the Allies and has joined in the declaration of the Allied Powers of July 26.

“The Soviet Government considers that this policy is the only