The thoughts and opinions expressed are those of the authors and not necessarily of the U.S. Government, the U.S. Department of the Navy or the Naval War College.
American merchant vessels sailing on routes in the Pacific Ocean will not be armed under existing circumstances. Public announcement will be made of any change of policy affecting any of these routes.

XVII. THE JAPANESE ATTACK

STATEMENT BY THE SECRETARY OF STATE


Japan has made a treacherous and utterly unprovoked attack upon the United States.

At the very moment when representatives of the Japanese Government were discussing with representatives of this Government, at the request of the former, principles and courses of peace, the armed forces of Japan were preparing and assembling at various strategic points to launch new attacks and new aggressions upon nations and peoples with which Japan was professedly at peace including the United States.

I am now releasing for the information of the American people the statement of principles governing the policies of the Government of the United States and setting out suggestions for a comprehensive peaceful settlement covering the entire Pacific area, which I handed to the Japanese Ambassador on November 26, 1941.

I am likewise releasing the text of a Japanese reply thereto which was handed to me by the Japanese Ambassador today. Before the Japanese Ambassador delivered this final statement from his Government the treacherous attack upon the United States had taken place.
This Government has stood for all the principles that underlie fair-dealing, peace, law and order, and justice between nations and has steadfastly striven to promote and maintain that state of relations between itself and all other nations.

It is now apparent to the whole world that Japan in its recent professions of a desire for peace has been infamously false and fraudulent.

**XVIII. UNITED STATES NOTE TO JAPAN NOVEMBER 26**


The text of the document handed by the Secretary of State to the Japanese Ambassador on November 26, 1941, which consists of two parts, one an oral statement and one an outline of a proposed basis for agreement between the United States and Japan, reads as follows:

"**Oral**

"Strictly confidential"

"**November 26, 1941.**"

"The representatives of the Government of the United States and of the Government of Japan have been carrying on during the past several months informal and exploratory conversations for the purpose of arriving at a settlement if possible of questions relating to the entire Pacific area based upon the principles of peace, law and order and fair dealing among nations. These principles include the principle of inviolability of territorial integrity and sovereignty of each and all nations; the principle of non-interference in the internal affairs of other countries; the principle of equality, including equality of commercial opportunity and treatment; and the principle of reliance upon international cooperation and conciliation for the prevention and pacific settlement of controversies and for improvement of international conditions by peaceful methods and processes."