

1965

The Law of International Waterways

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Recommended Citation

Largess, C. R. and Baxter, Richard R. (1965) "The Law of International Waterways," *Naval War College Review*: Vol. 18 : No. 1 , Article 10.

Available at: <https://digital-commons.usnwc.edu/nwc-review/vol18/iss1/10>

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argument that neutralists can help prevent war is that, by adopting a nonaligned posture and placing public faith in Communist intentions, they put a premium on Communist good behavior. Mr. Lyon cites China's callous humiliation of India in 1962 as dealing this contention a body blow.

F. F. PARRY
Colonel, U.S. Marine Corps

Baxter, Richard R. *The Law of International Waterways*.
Cambridge: Harvard University Press, 1964. 371p.

The student of international law will be delighted with this scholarly, thoroughly documented text on the very complex problem of international waterways. The author is well known and highly respected by the students and staff of the Naval War College by virtue of an exceptionally long and close association. He has lectured and been a consultant in the field of international law for many years. *The Law of International Waterways* is a study of the principal forms of international waterways: rivers, straits, and canals. The author concentrates primarily on the main inter-oceanic canals—Suez, Panama, and Kiel, with special emphasis on the Suez Canal. Professor Baxter examines the experience gained in connection with the shared problems of international waterways. He then turns his attention to the manner of operating these waterways and to the freedom of passage in time of peace and in time of war. Thereafter, the author discusses the matter of charges for use of international waterways, including the provisions covered by law. He turns his attention to the international administration of these waterways and to many proposals on such regulation. In an appendix, Professor Baxter presents a codified form to the law in the Articles on the Navigation of International Canals. The reader will find this volume complete and well worth careful study.

C. R. LARGESS
Captain, U.S. Navy

Raymond, Jack. *Power at the Pentagon*. New York: Harper & Row, 1964. 334p.

In assessing *Power at the Pentagon*, it is significant to note at the outset that the author is neither historian nor analyst, but an experienced reporter on *The New York Times* Washington staff. Taking as his point of departure President Eisenhower's admonition